VILLAGE OF MUKWONAGO

2024 ANNUAL BUDGET

Public Hearing Presentation

November 15, 2023

2024 Budget Overview – Tax Levy

- Total Property Tax Levy increased by \$164,320 which is 2.22% over the prior year's levy
 - This entire amount goes towards increases in operating expenses and is allocated among the General Fund, Fire, Recycling, and Library Funds
 - The levy for G.O. Debt Service did not increase over the prior year
 - The Village's Total Property Tax Levy (excluding Tax Increments) is \$7,566,713
- ➤ Factors allowing the Tax Levy increase include:
 - Total Equalized Value increased \$193,593,600 to \$1,436,940,800
 - 3.465% net new construction
 - Recovery of a prior year rescinded tax

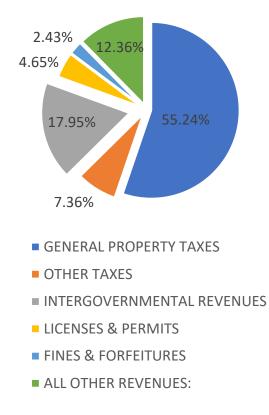
2024 Budget Overview Expenditure Restraint Program

- The State offers an Expenditure Restraint Incentive Program (ERIP) which provides aid to municipalities who keep the General Fund Expenditure Budget below a calculated percentage consisting of 60% of the net new construction factor (capped at 2%) plus a CPI factor approved by the DOR.
- Using these parameters, the Village must keep its 2024 General Fund Expenditure Budget increase to under 7.4% to qualify for aid for in the 2025 budget. In 2024, the amount of aid expected is \$154,136.
- The proposed 2024 General Fund Expenditure Budget as presented totals \$5,960,133 which is an increase of \$391,925 or 7.04% over the adopted, then amended for calc error, 2023 budget.
- >\$256,000 of the \$391,925 increase in the 2024 General Fund budget is a use of General Fund reserves:
 - \$159,000 will fund the village-wide assessment revaluation
 - 65,000 will fund various administrative studies
 - > 32,000 will fund the sick leave reserve balance

GENERAL FUND

2024 Revenue Components

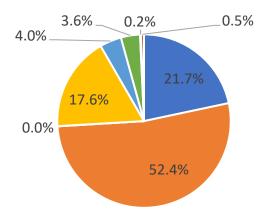
- Taxes \$3,731,074 make up 62.6% of the revenue budget:
 - Property tax of \$3,292,240 (55.24%);
 - "Other taxes" include Room tax of \$15,000; and Water Utility tax equivalent of \$423,834 (7.36%)
- Intergov't revenues total \$1,069,963 (17.95%) and include transportation aids and shared revenues.
 - In 2024, the Village will begin receiving an additional \$215,668 in supplemental aid as a result of Act 12 legislation
- The remaining \$1,159,096 (19.45%) comes from fines, permits, interest, commercial revenues and use of fund balance reserves



GENERAL FUND

2024 EXPENDITURE COMPONENTS

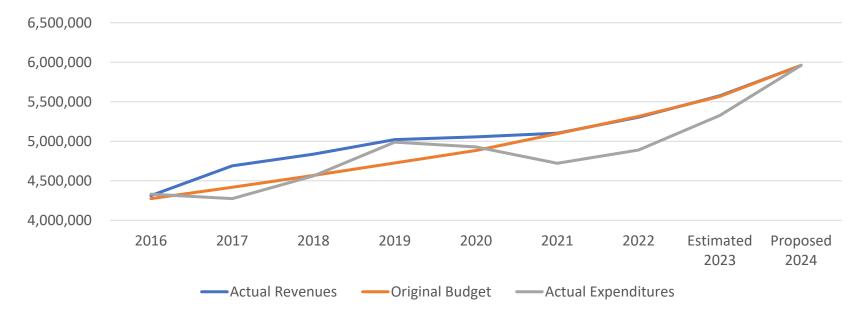
- Total expenditures increased to \$5,960,133 compared to the 2023 budget of \$5,568,208. This represents a 7.04% increase, or \$391,925
- The increase will cover compensation increases granted to employees and increases in health insurance costs
- \$32,000 continues to be budgeted for a reserve to reduce the Village's current unfunded liability balance for sick leave payouts
- \$224,000 of one-time expenditures including the Village-wide property revaluation
 - The amounts that make up this total are included in the department budgets
- General Fund expenditures include the department budgets for Police, Public Works, Administration, Finance, Clerk, and Community & Economic Development



- GENERAL GOVERNMENT
- PUBLIC SAFETY
- HEALTH & HUMAN SVCS
- PUBLIC WORKS
- CULTURE, RECREATION & EDUCATION
- CONSERVATION & DEVELOPMENT
- STORM WATER
- UNCLASSIFIED

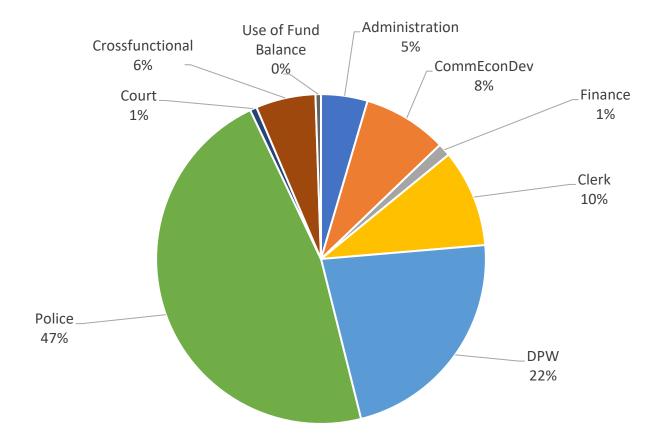
GENERAL FUND BUDGET-TO-ACTUAL TREND

Revenues and Expenditures 2016-2024



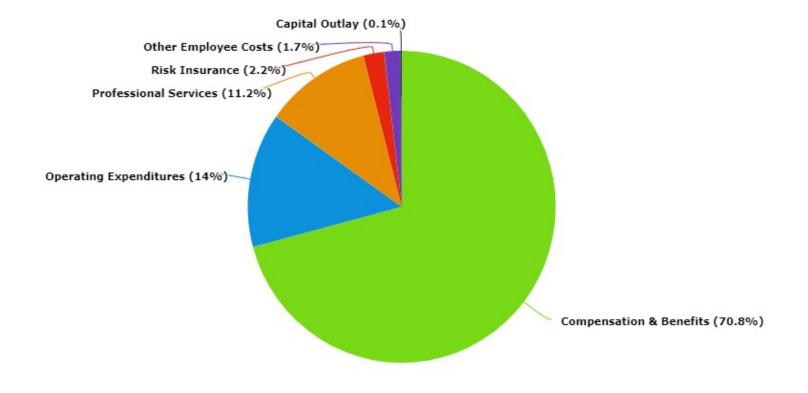
	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	Estimated 2023	Proposed 2024
Actual Revenues	\$4,312,676	\$4,688,537	\$4,837,390	\$5,021,850	\$5,054,626	\$5,102,225	\$5,303,797	\$5,576,497	\$5,960,133
Original Budget	\$4,274,681	\$4,418,352	\$4,568,476	\$4,724,816	\$4,882,487	\$5,095,223	\$5,313,981	\$5,568,208	\$5,960,133
Actual Expenditures	\$4,329,807	\$4,274,706	\$4,561,901	\$4,988,013	\$4,927,788	\$4,721,012	\$4,889,304	\$5,326,956	\$5,960,133

General Fund Expenditure % By Department



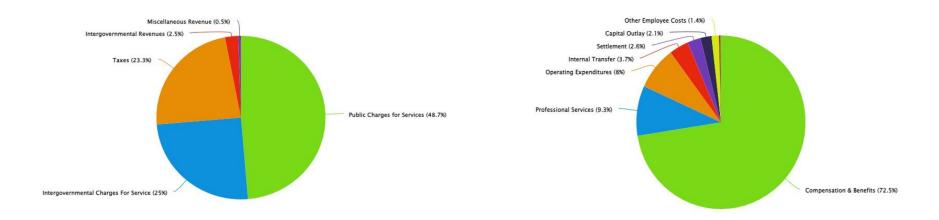
■ Administration ■ CommEconDev ■ Finance ■ Clerk ■ DPW ■ Police ■ Court ■ Crossfunctional ■ Use of Fund Balance

General Fund Expenditures by Expense Type



Other Operating Funds

Fire Department Revenues & Expenditures - Total Budget \$2,616,076 – a 7.57% increase over 2023

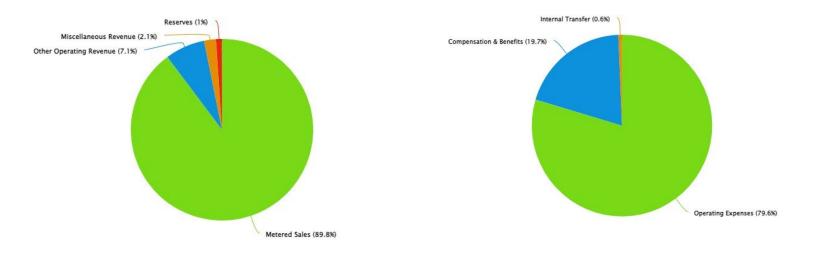


Library Revenues & Expenditures – Total Budget \$1,197,933 - a 7.76% increase over 2023

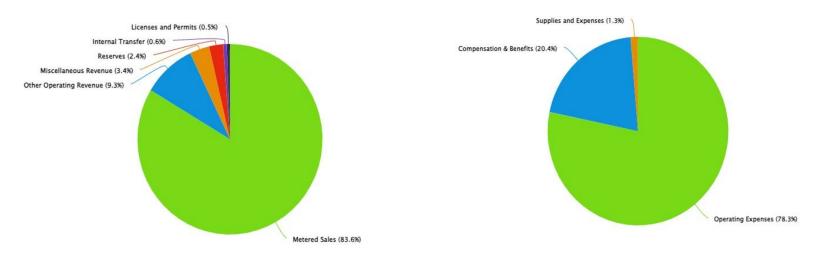


Other Operating Funds (continued)

Water Utility Revenues & Expenditures: Total Budget \$2,389,956 - a 3.28% decrease over 2023



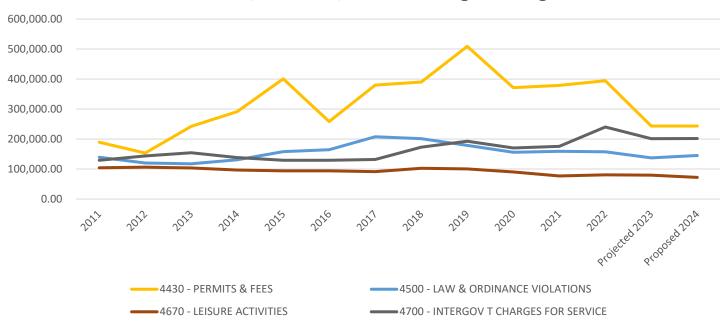
Sewer Utility Revenues & Expenditures: Total Budget \$2,308,182 - a 3.64% increase over 2023



Budget Challenges

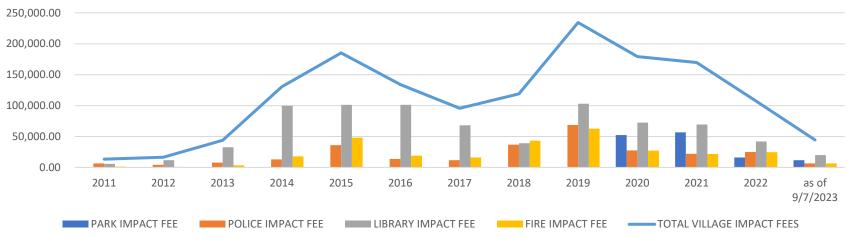
Revenues

• Permit revenues related to new development are down considerably

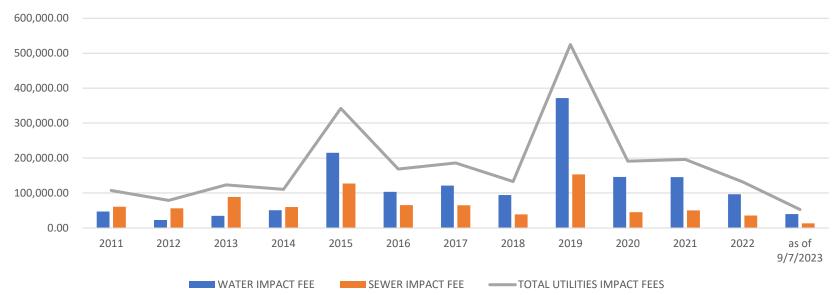


General Fund Permits, Violations, Leisure & Intergov't Charges for Service

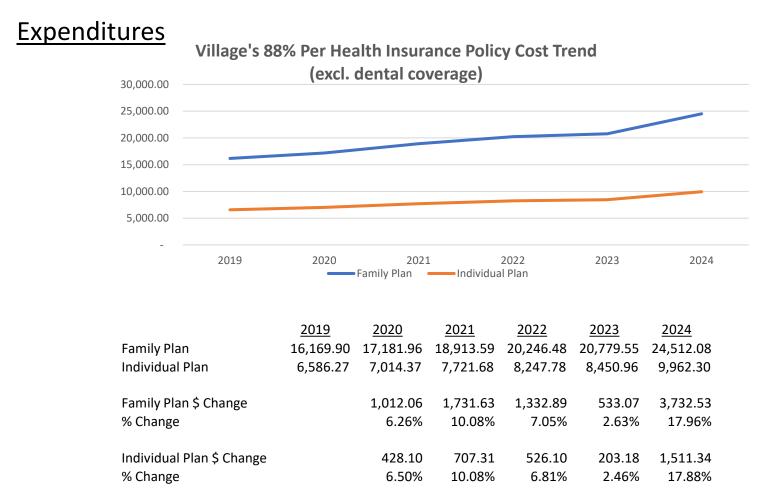




Utilities Impact Fee Trend



Budget Challenges (continued)



Village-wide health insurance cost increased \$174,863 over last year

Summary of all 2024 Fund Budgets

		2023	2024				
		Adopted	Proposed				
		Budget	Budget		% Change	\$ Change	Comment
100 Ge	eneral Fund*	5,568,208	5,960,133	*	7.04%	391,925	Operational increases and village-wide revaluation project
150 Fir	re Dept	2,432,070	2,616,076		7.57%	184,006	Operational increases
200 Co	ommunity Development	595,752	2,988,116		401.57%	2,392,364	Potential completion of Deback Drive project
210 W	/isconsin Development	131,812	117,372		-10.95%	(14,440)	
300 De	ebt Service	3,182,701	3,176,693		-0.19%	(6,008)	
320 Fir	re Designated	700	162,700		23142.86%	162,000	Use of reserves in 2024 for LifePak Cardiac Monitors & Rescue Boat
340 Vil	llage Designated	125,000	712,306		469.84%	587,306	Use of reserves in 2024 for potential road extension
350 An	merican Rescue Plan Act	3,000	422,376		13979.20%	419,376	Use of grant funds for fiber project
410 Re	ecycling	623,338	648,276		4.00%	24,938	increase in garbage expense
430 Ca	apital Equipment	629,601	859,000		36.44%	229,399	Items and costs fluctuate from year-to-year
440 Lit	brary	1,111,626	1,197,959		7.77%	86,333	Operating increase
480 Ca	apital Improvement	1,766,618	2,025,262		14.64%	258,644	Projects and costs fluctuate from year-to-year
600 Im	npact Fees	250,000	101,000		-59.60%	(149,000)	Reduction in reserves to transfer out to debt service
810 Pa	arkland Site Fees	2,125	7,500		252.94%	5,375	
500 Sto	orm Water Utility	34,909	36,992		5.97%	2,083	
610 W	/ater Utility	2,471,075	2,389,956		-3.28%	(81,119)	Operating fluctuation between utilities & projects
620 Se	ewer Utility	2,227,220	2,308,182		3.64%	80,962	Operating increase
220 TI	D #3	1,036,958	1,178,253	**	13.63%	141,295	Fluctuation in debt repayment amount
240 TI	D #4	278,303	373,495	**	34.20%	95,192	Fluctuation in debt repayment amount
250 TI	D #5	5,574,098	2,538,604	**	-54.46%	(3,035,494)	Hwy 83 project substantially completed in 2023

CAPITAL EQUIPMENT FUND 2024 Equipment Purchases & Funding

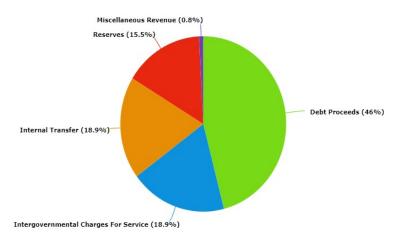
EXPENDITURES

Police

Squads & Equipment	\$68,000
Dispatch Workstations DPW	\$100,000
Patrol Truck/Plow/Wing	\$295,000
Pick-up Truck	\$45,000
Picnic Tables/Benches	\$20,000
Fire Dept	
LifePak Cardiac Monitors	\$264,000
Rescue Boat	\$60,000
Audit & Debt Issuance	\$7,000
TOTAL BUDGETED	\$859,000

FUNDING

TOTAL	\$859,000
Interest Revenue	\$7,000
Use of Capital Reserves	\$133,000
Town Funding of Fire	\$162,000
Transfer from Fund 320	\$162,000
Debt Proceeds	\$395,000



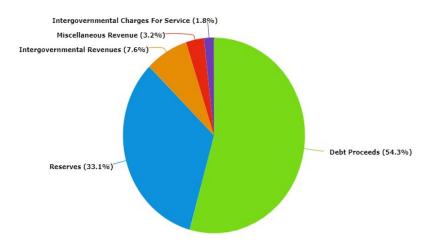
CAPITAL IMPROVEMENT FUND 2024 PROJECTS & FUNDING

EXPENDITURES

TOTAL BUDGETED	\$2,025,262
Audit & Debt Issuance Costs	\$22,926
Museum Flooring	\$8,535
Community Room Zone System Replacement	\$17,000
DPW Facilities Expansion Needs Assessment	\$25,000
Sidewalk Replacement	\$20,000
Replace South Gate on Dam	\$71,000
Trail Lights for Indian Head Park Stage	\$90,000
Holz Parkway Street Lighting	\$175,000
Road Maintenance Program	\$200,000
Village Hall Roof Replacement	\$235,300
Signage – Gateway & WayfindingT	\$83,967

FUNDING

Total	\$2,025,262
Reserves	\$670,535
Town Share of Dam Gate	\$35,500
Interest	\$65,091
State Aid	\$15,136
Debt Proceeds	\$1,100,000



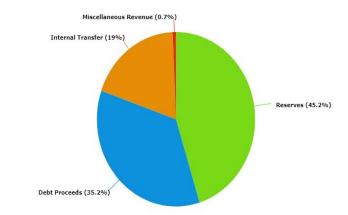
Community Development Project Fund 2024 Projects & Funding

EXPENDITURES

Deback Drive Completion	\$2,364,259
Dewey Drive Extension	\$567,306
Zoning Code Rewrite Completion	\$13,000
Professional Services	\$20,000
Debt Issuance Costs	\$23,551
TOTAL BUDGETED	\$2,988,116

FUNDING:

TOTAL	\$2,988,116
Interest	\$20,000
Fund Reserves	\$1,350,000
Transfer from Other Funds	\$567,305
Debt Proceeds	\$1,050,811



TAX INCREMENT DISTRICT FUNDS 2024 BUDGET HIGHLIGHTS

- TID #3 & #4 2024 budgets primarily center around debt repayment
 - TID Values in Waukesha County increased by \$7,872,300 in 2023
 - Total <u>estimated</u> Increments are \$902,995 and \$365,685 respectively
- TID #5 2024 budget includes debt repayment and completion of road projects
 - TID Value in Walworth County increased by \$14,815,300 in 2023
 - Total <u>estimated</u> increment is \$995,072

TIF District Budgets will be finalized when Tax Increment worksheet calculations are available from the Department of Revenue and the final tax increment figures are established. Adoption of all 3 TID Budgets will occur at the December Village Board Meeting.

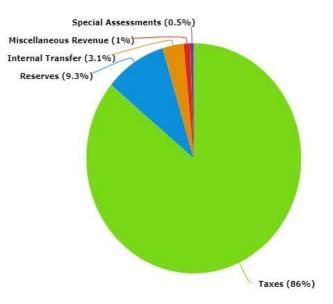
TID #6

Tax Increment Financing District #6 in Waukesha County was approved on October 24, 2022 and will have a 2023 creation date. A budget will be prepared and presented for adoption at Village Board meeting pending final approval of the Developers Agreement and the subsequent commencement of infrastructure work.

Debt Service Fund

2024 Budget Highlights

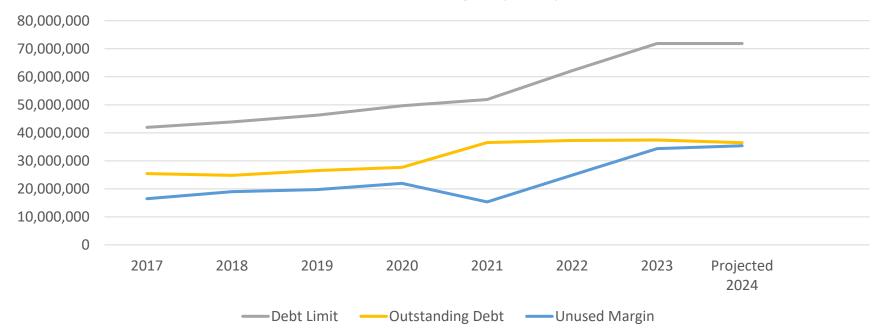
- Total expenditures of \$3,176,693 for payment of principal and interest due on Village General Obligation debt issued for non-TID capital projects and equipment purchases
- \$2,732,701 is supported by property taxes. This is the same amount levied in 2022.
- \$16,937 will be supported by special assessments
- \$31,005 will be supported by interest earnings
- \$100,000 will be supported by a transfer from the impact fee fund
- \$296,050 will be funded from the Debt Service Fund reserve



General Obligation Debt

	2017	2018	2019	2020	2021	2022	2023	Projected 2024
Equalized Value	839,258,300	877,402,300	926,137,500	992,994,900	1,037,875,100	1,243,347,200	1,436,940,800	1,436,940,800
Debt Limit	41,962,915	43,870,115	46,306,875	49,649,745	51,893,755	62,167,360	71,847,040	71,847,040
Outstanding Debt	25,465,869	24,842,923	26,545,298	27,671,864	36,558,430	37,300,000	37,465,000	36,464,242
Unused Margin	16,497,046	19,027,192	19,761,577	21,977,881	15,335,325	24,867,360	34,382,040	35,382,798

GO Borrowing Capacity



2024 Annual Village

Budget Summary of Changes from Published Budget

FIRE/AMBULANCE DESIGNATED FUND (320):

Increased budget for revised cost estimate of LIFEPAK Cardiac Monitors. Additional \$2,000 will be transferred to Capital Equipment Fund for the Village's share of this purchase.

	Public Notice	Final Budget	<u>Difference</u>
Revenues (use of fund balance)	\$160,000	\$162,000	\$2,000
Expenditures	\$160,700	\$162,700	\$2,000

CAPITAL EQUIPMENT FUND (430):

Offset to the above item. Total increase for the cardiac monitors is \$4,000 – the Town of Mukwonago will fund \$2,000 of this increase

	Public Notice	<u>Final Budget</u>	<u>Difference</u>
Revenues	\$722,000	\$726,000	\$4,000
<u>Expenditures</u>	\$855,000	\$859,000	\$4,000

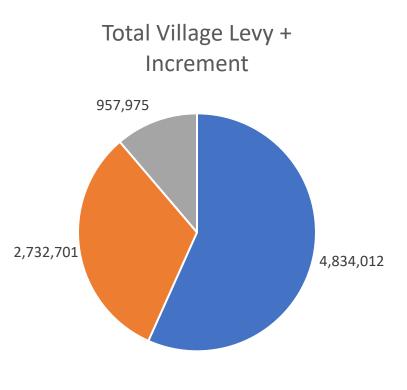
CAPITAL IMPROVEMENT FUND (480):

Increased budget for the addition of the Museum Flooring project to be funded from Reserves

	Public Notice	<u>Final Budget</u>	<u>Difference</u>
Revenues (use of fund balance)	\$662,000	\$670,535	\$8,535
Expenditures	\$2,016,727	\$2,025,262	\$8,535

A LOOK AT THE LEVIES AND TAXES

- The total property tax levy for all Village purposes is \$8,524,688
 - This includes the Village portion of the estimated increment calculation for all 3 TIDs
- Total Tax Base (Assessed Value) for 2023 Taxes payable in 2024 is \$1,013,383,700 - an increase of \$25,278,400 or 2.56% over 2022
- Total Equalized Value (TID IN) for 2023 is \$1,436,940,800 - an increase of \$193,593,600 or 15.57% over 2022
- For Village properties within Waukesha County, the local tax rate is estimated at \$8.430401 – essentially the same as last year
- For Village properties within Walworth County, the local tax rate is estimated at \$8.178188 – a decrease of \$0.27 per \$1,000 of assessed value or 3.21% less than 2022
- The following slide shows the impact of both tax rates in Waukesha & Walworth counties on various levels of assessed values



Operational Levy Debt Service Tax Increment

Estimated 2023 Village Taxes on Varying Assessed Values

The Village tax represents roughly 35% of the total property tax bill

		2023 ESTIMATED		
Waukesha County	2022 Village Taxes	Village Taxes	\$ Change	% Change
MILL RATE	8.431631	8.430401	(0.00)	-0.01%
Assessed Value:				
150,000	\$1,264.74	\$1 <i>,</i> 264.56	(\$0.18)	-0.01%
200,000	\$1 <i>,</i> 686.33	\$1 <i>,</i> 686.08	(\$0.25)	-0.01%
250,000	\$2,107.91	\$2 <i>,</i> 107.60	(\$0.31)	-0.01%
300,000	\$2,529.49	\$2,529.12	(\$0.37)	-0.01%
350,000	\$2 <i>,</i> 951.07	\$2 <i>,</i> 950.64	(\$0.43)	-0.01%
400,000	\$3 <i>,</i> 372.65	\$3,372.16	(\$0.49)	-0.01%
450,000	\$3,794.23	\$3,793.68	(\$0.55)	-0.01%
500,000	\$4,215.82	\$4,215.20	(\$0.61)	-0.01%
550,000	\$4,637.40	\$4,636.72	(\$0.68)	-0.01%
		2023 ESTIMATED		
Walworth County	2022 Village Taxes	2023 ESTIMATED Village Taxes	\$ Change	% Change
Walworth County MILL RATE	2022 Village Taxes 8.449280		\$ Change (0.27)	% Change -3.21%
· · · · · · · · · · · · · · · · · · ·		Village Taxes		
MILL RATE		Village Taxes		
MILL RATE Assessed Value:	8.449280	Village Taxes 8.178188	(0.27)	-3.21%
MILL RATE Assessed Value: 150,000	8.449280 \$1,267.39	Village Taxes 8.178188 \$1,226.73	(0.27)	- 3.21%
MILL RATE Assessed Value: 150,000 200,000	8.449280 \$1,267.39 \$1,689.86	Village Taxes 8.178188 \$1,226.73 \$1,635.64	(0.27) (\$40.66) (\$54.22)	- 3.21% -3.21% -3.21%
MILL RATE Assessed Value: 150,000 200,000 250,000	8.449280 \$1,267.39 \$1,689.86 \$2,112.32	Village Taxes 8.178188 \$1,226.73 \$1,635.64 \$2,044.55	(0.27) (\$40.66) (\$54.22) (\$67.77)	-3.21% -3.21% -3.21% -3.21%
MILL RATE Assessed Value: 150,000 200,000 250,000 300,000	8.449280 \$1,267.39 \$1,689.86 \$2,112.32 \$2,534.78	Village Taxes 8.178188 \$1,226.73 \$1,635.64 \$2,044.55 \$2,453.46	(0.27) (\$40.66) (\$54.22) (\$67.77) (\$81.33)	-3.21% -3.21% -3.21% -3.21% -3.21%
MILL RATE Assessed Value: 150,000 200,000 250,000 300,000 350,000	8.449280 \$1,267.39 \$1,689.86 \$2,112.32 \$2,534.78 \$2,957.25	Village Taxes 8.178188 \$1,226.73 \$1,635.64 \$2,044.55 \$2,453.46 \$2,862.37	(0.27) (\$40.66) (\$54.22) (\$67.77) (\$81.33) (\$94.88)	-3.21% -3.21% -3.21% -3.21% -3.21% -3.21%
MILL RATE Assessed Value: 150,000 200,000 250,000 300,000 350,000 400,000	8.449280 \$1,267.39 \$1,689.86 \$2,112.32 \$2,534.78 \$2,957.25 \$3,379.71	Village Taxes 8.178188 \$1,226.73 \$1,635.64 \$2,044.55 \$2,453.46 \$2,862.37 \$3,271.28	(\$40.66) (\$54.22) (\$67.77) (\$81.33) (\$94.88) (\$108.44)	-3.21% -3.21% -3.21% -3.21% -3.21% -3.21% -3.21%

2024 ANNUAL VILLAGE BUDGET SUMMARY

- The 2024 budget reflects a conservative approach to fund operations taking into consideration the impact of the inflationary period we are in.
- The allowable levy increase is going towards employee compensation and the rising cost of health insurance as well as other operating costs driven by inflation.
- We will continue to monitor the fiscal situation and adjust as necessary as we move into 2024.
- Thank you for your continued support during this past year.

2024 ANNUAL VILLAGE BUDGET

Please visit the Village website

https://www.villageofmukwonago.gov/budget

to view the Village's 2024 Digital Budget Book which provides additional operational and capital budget detail.